U.S. EXHIBIT

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Page 1
 1
                 IN THE UNITED STATES DISTRICT COURT
                  FOR THE WESTERN DISTRICT OF TEXAS
 2
                          AUSTIN DIVISION
 3
       UNITED STATES OF AMERICA,
 4
                Plaintiff,
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       v.
                                       Case
                                       No. 1:23-cv-00853-DAE
       GREG ABBOTT, in his
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       capacity as GOVERNOR OF
 7
       THE STATE OF TEXAS, and
       THE STATE OF TEXAS,
 8
                Defendants.
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                         ORAL DEPOSITION OF
                            MICHAEL BANKS
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                      Wednesday, July 10, 2024
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                ORAL DEPOSITION OF MICHAEL BANKS, produced as
16
     a witness at the instance of the Plaintiff, United
     States of America, and duly sworn, was taken in the
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     above-styled and numbered cause on the 10th of
18
     July, 2024, from 9:10 a.m. to 12:43 p.m., before Sharon
     Ross, Certified Shorthand Reporter in and for the State
     of Texas, reported by computerized stenotype machine, at
19
     the US Attorney's Office for the Western District of
20
     Texas, 903 San Jacinto Boulevard, Suite 334, Austin,
     Texas 78701, pursuant to the Federal Rules of Civil
     Procedure and/or any provisions stated on the record or
21
     attached hereto.
22
23
     Reported by:
24
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     Hawaii CSR #432, RMR, CRR, CRC
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     Job No. CS6790218
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Page 14 1 THE REPORTER: Thank you. 2 Q. (BY MS. LOWRY) Would you make any other changes to the opinions captured in this disclosure? 3 4 MR. BRYANT: Mr. Banks, take your time and 5 review --Q. (BY MS. LOWRY) We'll go through the --6 7 MR. BRYANT: -- review the document as much as you need to --8 9 THE WITNESS: Okay. MR. BRYANT: -- before you answer that. 10 11 (BY MS. LOWRY) And we will go through them one by one; but if there's anything that jumps out at you at 12 the top level, now would be the time. 13 MS. LOWRY: If we could also pause -- we 14 might need to go off the record -- the guest joining us 15 by Zoom cannot hear. 16 (Discussion off the record.) 17 Yeah, nothing else. 18 Α. (BY MS. LOWRY) In forming these opinions, have 19 Q. you relied on any particular facts not summarized in 20 21 this disclosure? 22 I mean, I'm sure there's a lot of facts that I 23 didn't put in here. I mean, this is -- this is a 24 summarat -- a summarization of a lot of data. 25 And so there's a lot more data -- finite

data that is not put in here, but it's data I used to come to that decision.

Q. What types of data?

- A. Crossing data from CBP's public website, reports from both TMD, Texas Military Department, and Texas Department of Public Safety, from officers and agents on the scene in addition to my own personal observations from the extensive amount of time that I have spent in the Eagle Pass area around the buoys.
 - Q. What types of TMD reports?
- A. They do a report that shows where they have people manned and located, and so they have requirements to report.

For example, if a TMD soldier sees someone approach the buoys, go around the buoys, or attempt to go over the buoys, those listening and observation posts would report that, also, any reports from TMD or DPS or the absence of reports for rescues in and around buoys.

- Q. Are those reports made in writing?
- A. Yes, I mean, if there's a report. If they see nothing, then obviously there's no report. They would only report contact.
- Q. And in what form do those reports come in writing?
 - A. They're -- I mean, Excel spreadsheet via email.

- A. Well, it would be the Eagle Pass -- the task force assigned to Eagle Pass.
 - Q. About how many people are on that task force?
- A. I -- I could not give you an honest answer. It changes day to day depending on the influx of traffic across the border. We move soldiers almost daily.
- Q. So if I'm understanding correctly, personnel in Eagle Pass will provide daily reports to quality control; and then quality control compiles a broader report covering the length of the border. Is that accurate?
- A. Yeah, I wouldn't -- I don't know if I -- I used the term "quality control." I don't know what the military term is for it but it's a department that their data comes into and then they take data from each task force, because the border's broken up over task forces, and then it all routes through their headquarters, if you will.

And they have a team at headquarters that puts all the data into one report that goes out daily.

- Q. Do you know if the personnel in Eagle Pass specifically that -- I'll use quality control because that's --
 - A. Okay.

Q. You understand what I mean if I say that?

A. Right.

- Q. -- that is providing this information to quality control, do they do that in one package per day or may -- like would they possibly make multiple communications to quality control over a day?
- A. Headquarters produces a consolidated document once a day from all the task forces.

How often each task force reports up to headquarters, I'm not sure. I don't know if they do that daily or multiple times a day for a shift. I just don't know.

- Q. You mentioned that part of the reporting responsibilities include if anybody has attempted to go over the floating barrier, around the floating barrier.

 Do you recall that?
 - A. I do.
- Q. What are their instructions for capturing information related to the floating barrier?
- A. TMD is required -- well, TMD or DPS -- they work together -- are required to maintain an overwatch of the buoys for the purpose of safety.

That overwatch is required to report to their task force command any contact with anyone that approaches the buoy, turns back, anyone that makes contact with the buoy, anyone that comes over the buoy.

They're required to report that through their task force, and then their task force report it to their -- to the headquarters' quality control, if you will.

- Q. Are those instructions in writing or is this a verbal understanding?
- A. I'm not -- I'm not at the musters where TMD gives their instructions. So I'm not sure if TMD has given it to them in writing or if they've given them to them verbally.
- Q. Have you issued those instructions personally to the TMD personnel performing the overwatch at the buoys?
- A. No. The TMD -- the TMD leadership gives that to the TMD. I don't dir -- I don't direct the individual actions of the soldiers in the TMD.
- Q. And so you are relying on what you understand to be what TMD has told their personnel?
- A. I'm relying on reading a report that shows any activity at the buoys or not at the buoys.

And for them to have a section that reports activity and shows activity or no activity is -- to me, it's factual that TMD is recording that information because they're producing that information.

Q. And here's what I'm trying to understand. Is

probably be helpful if you can refer to this exhibit as we go through.

Can you please read for the record paragraph 1, your first opinion in this case?

- A. Sure. "The buoys are ... extremely effective" -- "are an extremely effective deterrent against transnational crime and have proven to be incredibly effective in preventing the illegal entry of persons, guns, drugs, and goods into Texas. Current deployed buoys are monitored 24 hours a day, seven days a week; and there have been zero observed illegal crossings over the buoys since they were placed in the river."
 - Q. Does that accurately capture your opinion?
 - A. Yes.

- Q. Are there any changes or caveats you would like to make to that opinion at this time?
 - A. No.
- Q. Looking at the -- the first sentence, "The buoys are an extremely effective deterrent against transnational crime and have proven to be" extreme -- "incredibly effective in preventing the illegal entry of persons, guns, drugs, and goods into Texas," did you rely on any particular data in reaching that opinion?
 - A. I did. I relied on CBP numbers as well as the

activity that was reported by TMD and DPS.

- Q. What CBP numbers were you relying on?
- A. Whatever their publicly posted numbers are.
- Q. Does CBP post numbers specific to the area adjacent to the floating barrier?
- A. No, to an entire sector or to a -- they do it by station as well.
- Q. So the data would be covering the entire Eagle
 Pass station that you were looking at?
 - A. Yes. They don't release by zone.
- Q. Do you know how long -- how many miles of border the Eagle Pass station is responsible for?
- A. I don't.

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- Q. Are you able to attribute those numbers specifically to the floating barrier in any way?
- A. I think the floating barrier is part of a defense in-depth structure, and so no one item controls the border. It is a combination of items that work together.
- Q. So is the answer to my question -- my question is whether you can take a CBP number and attribute it specifically to the floating barrier.
 - A. Not a CBP number.
- Q. What numbers can you -- what data are you relying on to form this opinion that you can attribute

specifically to the floating barrier?

- A. The number of crossings witnessed in this particular location before the buoys were applied and then looking at the number of crossings in that particular area once the buoys were put into place and looking at the decrease in traffic in that specific location.
 - Q. What do you mean by "transnational crime"?
- A. So that's TCO -- transnational organizations are organizations that are involved in smuggling.

 They're involved in trafficking of narcotics. They're involved in -- so smuggling of weapons south, smuggling of money south, smuggling of guns -- I'm sorry -- smug -- drugs and humans north, so anything where your criminal activity is coming from one country into another country.
- Q. Do you have data specific to transnational crime in the area of the floating barrier?
 - A. I'm trying to make sure I say this right.

The smuggling of people across that area is transnational criminal activity. That is a crime, smuggling.

If in that particular area we were seeing high numbers, once those buoys were placed there, we saw no numbers. That, to me, is reduction of that

surrender.

THE REPORTER: Thank you.

- Q. (BY MS. LOWRY) They are not evading -- trying to make further entry, as you said, as a got-away?

 MR. BRYANT: Objection to form.
- A. I'd have to go back and look at the total number of got-aways that DPS has apprehended that don't count as got-aways because they're handed over to the Border Patrol but they were attempting to get away, plus the total number of reported got-aways by CBP to get you an exact number on what the percentages are.

But if -- but if I was using an -- using an estimate, I would say more have surrendered than have gotten away.

- Q. (BY MS. LOWRY) Looking back at Exhibit 1 at your second opinion, can you please read that for the record?
- A. "It is my view that buoys do not possess a danger to the public or law enforcement. The Rio Grande River has numerous natural dangers, including the currents, depth, rocks, debris, both sunken and floating, large boulders. As a moving body of water, the river is consistently changing. Each of these changes presents a danger to boats operating on the river. The buoys, on the other hand, are affixed and

constant. So their location is marked on maps, GPS systems, and known to locals and law enforcement.

Additionally the buoys are bright orange for visual identification which prevents collisions of passing vessels. The buoys run perpendicular to the banks of the river to ensure water flow and navigation of vessels up and down the river is unimpeded."

- Q. Does that accurately capture your opinion?
- A. Yes.

- Q. Is there anything that you would like to change about that opinion at this time?
 - A. No.
- Q. Is there any particular data that you relied upon in reaching this opinion?
- A. So there's a lot of data right there. There's my personal experience. There's the amount of time I've spent on boats with DPS and TMD along the river. There is my past experience with the boat units.

As we established earlier, I was not certified to operate boats; but I did spend quite a bit of time on the boats with my agents. And they mark everything in the river on GPS to ensure they know where the hazards are.

Q. Is -- so is that data captured in any written format or are you saying that you're relying on your

experience?

- A. That they're marked on GPSs?
- Q. If that dat -- if the fact that they are captured on GPSs is written down somewhere and you're relying on that, then, yes.
- A. I guess I'm trying to understand the question because, I mean, I guess the data that the buoys are orange and we could take it piece by piece; but the video you showed showed the numerous natural dangers, including the fast-moving current around the rocks. It shows the debris. It showed large boulders. It showed the river moving.

The buoys being -- being orange and large, the buoys running perpendicular, I mean, that was all just in the last exhibit we showed.

- Q. Uh-huh.
- A. So, I mean, to me it's factual and I think data is -- there's tons of data and experience and knowledge that validate what I'm saying in this message.
- Q. Do you -- are you aware that there are concrete anchors attached to the floating barrier?

MR. BRYANT: Objection to form.

- A. Yes.
 - Q. (BY MS. LOWRY) How many concrete anchors are there attached to the floating barrier?

Page 96 1 sub it out. I just don't know. 2 So you're not sure who -- who it was 3 specifically performing that maintenance? 4 Α. Correct. 5 Q. "The buoys assist" -- reading again from your opinion, "The buoys assist law enforcement in performing 6 7 their job as no illegal cross-border activity has happened at this portion of the border. Instead, the 8 9 buoys have funneled that traffic and proven to be a force multiplier." 10 11 Α. Correct. 12 Is it your testimony that no one has made Q. landfall in the area on the US side around the floating 13 barrier? 14 No, that's not what I said. 15 16 Q. What do you mean when you say "no illegal 17 cross-border activity has happened at this portion of 18 the border"? 19 No one has -- no one has left Mexico, entered 20 the river, went across the buoys, and entered into the 21 United States. You have observed migrants going around --22 23 Α. Correct. -- the barrier, correct? 24 Q. 25 Α. Correct.

- Q. What is a "force multiplier"?
- A. A force multiplier is any time you can put something in place that will limit the number of personnel you need to have in an area to control an area.

For example, the federal wall is a force multiplier. The state wall is a force multiplier. It allows you to control the flow of traffic allowing you to apply less physical manpower to it.

- Q. I believe you testified earlier that Texas' attention to the area around the floating barrier has increased --
 - A. Correct.
 - Q. -- since it was installed, correct?
- 15 A. Correct.

- Q. So it has not decreased the number of personnel needed to monitor this portion of the border, correct?
 - A. That's not -- no, that's not correct.

There were hundreds, if not thousands, a day crossing in that area. So the number of soldiers it took to either hold back them from making landfall or to detain them and get them to Border Patrol was significantly more than requiring one or two LPOPs watching the area to report.

Because the traffic in that specif --

particular area has been so greatly reduced, we have been able to move more manpower to other locations.

- Q. Starting at the floating barrier, in what -just if you could orient me from there, in what portion
 of the border has the traffic been reduced?
- A. The area at the individual buoys and then much of the area immediately to the east and west of the buoys.

At first when the buoys went in, a lot of traffic would approach the buoys and either turn back or approach the buoys and go around them.

As time went on and they realized that it wasn't going to be as easy to get across these buoys, much of the traffic -- the majority of the traffic in that area stopped coming. And so even the traffic that would go around the buoys has been greatly decreased.

- Q. From how far out from the buoys would you say the traffic's been decreased?
- A. Maybe -- at least 15 -- another 1500 feet in each direction.
- Q. And do you attribute that to the floating barrier specifically?
- A. I do.

Q. Do you think there are any other infrastructures or tactics that are influencing that

decrease in traffic?

- A. Absolutely.
- Q. What are those?
- A. So the -- putting up additional wire, putting up ACB, all the other tactical infrastructure that we're putting in place.

As I said, the buoys are just one tool in a toolbox as part of a defense in-depth. No one thing is the right answer. It's the appropriate combination of all of those tools that are making that -- are achieving the success in that area of reducing those numbers.

- Q. Are you able to give me a net benefit number -- basically without the floating barriers, this many more migrants would have crossed into the United States?
 - A. Thousands.
 - Q. What is that number?
- A. Do you want me to give you an exact number? I can't give you an exact number.
- Q. And that's what I'm asking. Can you separate out the effect that the barrier -- the floating barrier has in addition to the C wire, in addition to the anti-climb fence, and say: This is the net benefit of this part of the infrastructure?
- A. The net benefit is that thousands of migrants are no longer crossing in that area.

- Q. How many migrants -- how many additional migrants would have crossed into the United States between July 2023 when the barrier -- floating barrier was installed and today?
- A. How many more migrants would have crossed if the barriers wouldn't have been there? That -- I can't answer that question.
- Q. Do you recall any specific instances of someone approaching the barrier and turning back rather than going around it?
 - A. Yes.

- Q. Do you know if those individuals later crossed somewhere else?
- A. I think we asked that one earlier. No, absolutely not. I have no idea what they do when they go back to Mexico.
- Q. In this opinion No. 3, you say, "The buoys assist law enforcement in performing their job as no illegal cross-border activity has happened at this portion of the border."
- What are you referring to by "this portion of the border"?
- A. The area at the buoys and directly east and west of the buoys, an area that required lots of agents, lots of law enforcement and military to address the

1 | traffic that was coming across.

Because so many more have been funneled downriver closer to the port of entry, it has reduced the amount of law enforcement and military we need in that area.

- Q. Okay. But you say here, "No illegal cross-border activity has happened."
 - A. At the buoys, correct.
 - Q. You mean at the buoys themselves?
- 10 A. Correct.

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- Q. You do not mean that there have been no illegal crossings on the bank for 1500 feet on either side of the buoys?
- A. Correct.
 - Q. So when you say this portion of the border there is no illegal cross-border activity, you're really referring to the floating barrier itself?
 - A. The portion of buoys at the floating barrier co -- or the portion of the river that the floating barrier covers.
 - O. Itself?
- 22 A. Right.
- Q. Next you say, "While employed at CBP, Mr. Banks
 is aware of the agency engaging in the process of
 putting the very same buoys in the Rio Grande River.

However, when the administration changed, the buoy contracts were shelved. The decision to shelf the buoys was not an operational, legal, or safety decision but instead a political one."

Without getting into the specifics of what happened -- I'm not asking you -- and I believe you've not been authorized to disclose the substance of those conversations that you were having while you were at CBP, but I want to get into the basis of your knowledge.

So not the specific conversations, but were you personally involved in the process of putting what you describe as the very same buoys in the Rio Grande River?

- A. Was I involved in the delivery of discussions? Yes, not all of them, but at least one specific one.
 - Q. One specific conversation?
 - A. (Witness nods head.)
 - Q. Do you recall other specific conversations?
- A. So one in the delivery process and determining who, when, what, where, and how and then one in the "we will not" conversation.
- Q. Were you personally involved in any way in a procurement process?
 - A. No.

Q. Were you part of CBP's procurement office?

A. No.

- Q. You mention the decision to shelf the buoys.
- 3 By that, do you mean ultimately CBP did not procure a
- 4 | floating barrier?
- 5 A. So since I wasn't in the procurement
- 6 department, does signing a contract constitute
- 7 | procurement if the shel -- or if the buoys haven't been
- 8 | delivered?
- 9 Q. Let's pause. And, again, not getting into
- 10 those --
- 11 A. Right.
- Q. I'm just asking what you mean by "shelved."
- A. I mean it was: Cancel the contract. We're not
- 14 putting anything that's considered infrastructure on the
- 15 border.
- Q. Okay. Were you personally involved in the
- 17 | consideration of that decision?
- 18 A. I'm trying to figure out how to answer the
- 19 question as honestly as possible. Can you repeat it one
- 20 more time?
- 21 Q. Were you personally involved in that decision?
- 22 A. In the decision to?
- Q. The consideration of that decision.
- 24 MR. BRYANT: Objection to form.
- 25 A. In the decision to?

- Q. (BY MS. LOWRY) Whatever the substance is regarding the buoys, were you personally involved in the decision-making or were you just told about the decisions that had been made?
 - A. My opinion was asked and given.

Q. Okay. Looking at your fourth opinion in Exhibit 1, can you please read that into the record?

THE REPORTER: Slowly.

THE WITNESS: Sorry. I'm from Georgia and I'm supposed to talk slow, but I don't.

A. In conditions -- are the conditions in recent years in the Rio Grande area where the buoys are located -- I'm going to read it again. You messed me up when you slowed me down.

"The conditions in recent years in the Rio Grande area where the buoys are located have deteriorated to such an extent that placing the buoys was necessary. Over the last three and a half years, the Eagle Pass area has become not only a major public safety issue but also a humanitarian crisis.

"The Del Rio Sector where the buoys were located saw a 547 percent increase in cross-border related deaths over the last three and a half years.

"Prior to the installation of the buoys, there were thousands of illegal" migrants -- or

"immigrants huddled under a bridge with thousands more held in retention ponds adjacent to the bridge and thousands more still crossing with federal law enforcement doing nothing to stop the flow."

- Q. Does that accurately capture your opinion?
- A. I do believe that -- I was looking at death numbers yesterday, and it is a 447 percent increase, not a 547 percent.
- Q. Okay. Thank you. Are there any other changes or caveats you would like to add to this opinion?
 - A. No.

- Q. Besides the data on the number of border-related deaths, what other data did you look at in forming this opinion?
- A. Total number of crossings, communications with the mayor, with the Chief of Police of Eagle Pass, with the fire department, the fire chief.

It's -- it's quite a bit of data. It is and it's ever changing but communicating with local stakeholders, city councilmen, mayors, law enforcement, fire department, communicating with COs of hospitals on the bed space in hospitals and then, of course, CBP data and our own internal data.

Q. When you say the conditions in recent years in the Rio Grande area where the buoys are located have

deteriorated, what do you mean by "the Rio Grande area"?

- A. So specifically the Eagle Pass area -- and I want to be careful because I know there's Eagle Pass north and south and a lot of this is kind of on the seam of these two stations; but I'm referring to Eagle Pass, Rio Grande, and all the small communities in that area.
- Q. When, in your opinion, did the placement of the floating barrier become necessary?
- A. Shortly before it went in. So it went in July. So I think my advice regarding the buoys came up in -- sometime in June.
 - Q. June 2023?
 - A. Yes.

- Q. Prior to that you did not consider it necessary?
- A. It -- I don't -- it's not that you don't consider something necessary. It's you're looking at all available options.

And when you're doing things and they're having an impact but not as great of an impact as you need to give the communities the relief that they deserve, you have to start looking at additional -- additional things.

And, again, based on my experience with CBP, I -- these things had never been pla -- actually

- placed by CBP in the river. So we didn't know for a

 fact if they would or would not work, but what we did

 know is that -- what I knew is that many of the experts

 in CBP --
 - Q. Okay. That's -- I think -- are we relying on the conversations you had within CBP while employed there?
 - A. This would be conversations with prior CBP after I re -- after I retired and after they had retired in regards to the buoys.
 - Q. Okay. So after, not while you were employed at CBP?
- 13 A. Correct.

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- Q. Okay.
 - A. And it's speaking with many of them that were maybe involved in the delivery process, that would be a question that --
 - Q. Then we're not going to get into it. Thank you.
- The -- in your opinion, what is the threshold where the floating barrier will no longer be necessary?
- A. You know, I don't know that there's a magic number. I think you -- I mean, honestly the magic number would be nobody crosses the border illegally.

- that, I was executive officer of operations.
- Q. Have you ever been certified to operate CBP boats?
 - A. No.

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- Q. Okay. I am going -- were you the executive -- your title that was executive operations, was that for all of RGB?
 - A. Yes.
 - Q. What were your responsibilities in that job?
- 10 A. So you have a division chief of operations who
 11 reports directly to the deputy chief.
 - My job was to -- to communicate with all of the patrol agents in charge of each of the stations.

 They would report to me, and then I would report the information to the division chief of operations.
 - Q. I'm going to show you some photos that I have marked as Exhibits 5, 6, 7, 8, 9, and 10.

MR. BRYANT: Thank you.

Q. (BY MS. LOWRY) I will represent to you that these were photos taken in May of this year, May 2024.

And we'll -- let's go through some of them in particular. Looking at the first Exhibit 5, can you see the -- what looks to be debris pressed up against the floating barrier?

A. Yes.